

through the middle Missouri River habitat mitigation plan that made changes that we think are improving fish and wildlife habitat along the Missouri. I thank him for that.

When he says the models show there is a statistically insignificant impact downstream, any kind of spring rise in any year which is an exceptional flood year is going to have exceptional and disastrous impacts. Look at it in a low-flow year. It may not make much difference, but if you put that spring surge down the river in a year when we get that unexpected 6-inch, 8-inch, 10-inch, 14-inch rise, we have a devastating flood that not only wipes out property and destroys facilities along the river but puts lives at danger.

The statement was made that fish and game agencies are united behind this plan. They are not. This is one of the big questions that needs to be resolved. Resolution of those questions can and must go on during the coming year. We do not stop all of the agencies from continuing the discussions and debate. Contrary to what has been said on this floor by the proponents of the motion to strike, we only say you cannot implement the spring rise.

This risky scheme needs to be thoroughly worked out, thoroughly debated, before anybody has a thought of putting it into action. That is why we want to have a year with no spring rise implemented as ordered by the diktat of the U.S. Fish and Wildlife Service in their letter of July 12.

The statement was made that the consensus of the States in the Missouri River Basin Association was in favor of a spring rise. There is a difference between a spring rise in the upper part of the river which is above the dams, above Gavins Point, which makes the difference on what the flows are in Missouri, Kansas, Iowa, and Nebraska.

The Missouri River Basin Association recommends trial fish enhancement flows from Fort Peck Reservoir. The enhanced flows will be coordinated with the unbalancing of the upper basin reservoirs and thus will occur approximately every third year. This is in the upper basin. It does not have any impact directly downstream.

With respect to the lower Missouri River, which is below the last dam—that is, Gavins Point releases—the statement of the Missouri River Basin Association is that it recognizes the controversial nature of adjustment to releases from Gavins Point Dam. MRBA recommends the recovery committee investigate the benefits and adverse impacts of flow adjustment to the existing uses of the river system. They did not, have not, and are not recommending increased flows.

This effort by the Fish and Wildlife Service to impose their views over the views not only of the neighbors of the people downstream who have studied it, the fish and wildlife agencies, this is

a risky scheme that provides tremendous potential for a flooding disaster along the Missouri River, and I urge my colleagues tomorrow to oppose the motion to strike.

The PRESIDING OFFICER. The Senator from Montana is recognized.

Mr. BAUCUS. Mr. President, I want to say it has been a good debate. Our views have been aired. I deeply respect that different Senators might have different points of view on this issue. After all, that is why we run for this job. That is why we are here. We all have various points of view. I do not want to be corny, but that is what makes democracy strong—various points of view.

I very much respect and appreciate my good friend from Missouri and others who are arguing to include this provision in the appropriations bill to prevent the spring rise. My basic point is we have different points of view on this. My basic point is let the process work, do not preempt it. There will be plenty of opportunities for comments on the draft opinion and on whatever alternative the Army Corps of Engineers picks. There are lots of different options. Let's not prejudice it by saying it cannot be one as opposed to others. Somebody might come up with a better idea between now and then. My belief is we should let the process work. We can let it work by not adopting this rider to the appropriations bill. We should work through this as it evolves.

Mr. President, I yield the floor.

Mr. BOND. Mr. President, I am prepared to yield back time on this side and bring this to a blessed conclusion after stating that I appreciate the chance to discuss this issue with my good friend from Montana and to say we are willing to let the process go forward. Just do not send us a controlled flood next spring. That is all we ask. Let the process work. Do not send the water down.

I now yield back the time on this side.

Mr. BAUCUS. Mr. President, I yield back the remainder of my time and ask that we let the process work.

The PRESIDING OFFICER. All time is yielded back.

MORNING BUSINESS

Mr. BOND. Mr. President, I now ask unanimous consent that the Senate now proceed to a period of morning business, with Senators permitted to speak for up to 10 minutes each.

The PRESIDING OFFICER. Without objection, it is so ordered.

AIRPORT SECURITY IMPROVEMENT ACT OF 2000

Mr. MCCAIN. Mr. President, on June 15, 2000, the Committee on Commerce, Science, and Transportation reported S. 2440, the Airport Security Improve-

ment Act of 2000. A report on the bill was filed on August 25, 2000. At that time, the committee was unable to provide a cost estimate for the bill from the Congressional Budget Office. On September 1, 2000, the accompanying letter was received from the Congressional Budget Office, and I now make it available to the Senate. I ask unanimous consent that the letter from CBO be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

U.S. CONGRESS,
CONGRESSIONAL BUDGET OFFICE,
Washington, DC, September 1, 2000.

Hon. JOHN MCCAIN,
Chairman, Committee on Commerce, Science,
and Transportation, U.S. Senate, Wash-
ington, DC.

DEAR MR. CHAIRMAN: The Congressional Budget Office has prepared the enclosed cost estimate for S. 2440, the Airport Security Improvement Act of 2000.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contacts are James O'Keeffe (for federal costs), who can be reached at 226-2860, Victoria Heid Hall (for the state and local impact), who can be reached at 225-3220, and Jean Wooster (for the private-sector impact), who can be reached at 226-2940.

Sincerely,
BARRY B. ANDERSON
(For Dan L. Crippen, Director).

Enclosure.

CONGRESSIONAL BUDGET OFFICE COST ESTIMATE, SEPTEMBER 1, 2000

S. 2440: AIRPORT SECURITY IMPROVEMENT ACT OF 2000, AS REPORTED BY THE SENATE COMMITTEE ON COMMERCE, SCIENCE, AND TRANSPORTATION ON AUGUST 25, 2000

SUMMARY

S. 2440 would require the Federal Aviation Administration (FAA) to revise certain airport security policies and procedures. These policies would direct airports and air carriers to implement a number of security measures, including Federal Bureau of Investigation (FBI) electronic fingerprint checks before filling certain jobs, better training for security screeners, and more random security checks of passengers. S. 2440 also would require the FAA to expand and accelerate the current effort to improve security at air traffic control facilities.

CBO estimates that implementing S. 2440 would cost \$155 million over the 2001-2005 period, assuming appropriation of the necessary amounts. That amount represents the difference between estimated spending under FAA's current plan for security improvements and spending for such improvements under the bill. Because S. 2440 would affect direct spending, pay-as-you-go procedures would apply, but CBO estimates the net impact on direct spending would be negligible.

S. 2440 contains an intergovernmental mandate as defined in the Unfunded Mandates Reform Act (UMRA) because it would require airport operators to improve airport security. CBO estimates that the new requirements would impose no significant costs on state, local, or tribal governments, including public airport authorities.

S. 2440 would impose private-sector mandates, as defined in UMRA, on air carriers and security screening companies. CBO expects that total costs of those mandates would not exceed the annual threshold established by UMRA for private-sector mandates (\$109 million in 2000, adjusted for inflation).